Redistricting Boundary and Map Adoption

December 14, 2021

Dr. Douglas Johnson, President
National Demographics Corporation

Redistricting Process

Step	Description
Staff Public Hearing September 27, 2021	• Held prior to release of draft maps • Educate, solicit input on the communities in the Districts
Public Town Halls	• Wednesday, October 6, 1 p.m. (California National Guard Armory) • Saturday, October 9, 10 a.m. (Immaculate Conception Church) • Saturday, October 9, 2 p.m. (Calaveras Elementary School) • Friday, October 22, 4 p.m. (San Juan Bautista Community Center) • Monday, October 25, 7 p.m. (via Zoom)
Census Data Releases	• Census Bureau releases official 2020 Census population data – Aug. 12 • California's official 'prisoner-adjusted' 2020 redistricting data – Sept. 21, 27
BOS Public Hearing October 26, 2021	• Held prior to release of draft maps • Educate and to solicit input on the communities in the Districts
BOS Public Hearing November 9, 2021	• Discuss draft maps
BOS Public Hearing November 23, 2021 **BOS Public Hearing** December 14, 2021	• Adopt Ordinance amending County Code Title III, Article III, to provide for map adoption by resolution. • Provided direction for final three maps to review for adoption on Dec. 14 • Final Deadline for adoption of Resolution approving district boundaries and final map

NDC

Redistricting Rules and Goals

1. Federal Laws

- **Equal Population**

  Max. population deviation = <10%

- **Federal Voting Rights Act**

- **No Racial Gerrymandering**

2. California Criteria for Counties

1. Geographically contiguous

2. Undivided neighborhoods and "communities of interest" (Socio-economic geographic areas that should be kept together)

3. Cities and Census Designated Places Integrity Respected

4. Easily identifiable boundaries

5. Compact (Not bypass one group of people to get to a more distant group of people)

"Shall not favor or discriminate against a political party."

3. Other Traditional Redistricting Principles

- **Minimize voters shifted to different election years**

- **Respect voters' choices / continuity in office**

- **Future population growth**

- **Preserving the core of existing districts**

2020 Census

San Benito County - Current Districts Official Demographics							
District		1	2	3	4	5	Total
	Total Pop	14,234	12,113	13,065	12,032	12,893	64,337
	Deviation from ideal	1,367	-754	198	-835	26	2,202
	% Deviation	10.62%	-5.86%	1.54%	-6.49%	0.20%	17.11%
Total Pop	% Hisp	56.0%	53%	69%	45%	82%	61%
	% NH White	36%	38%	23%	46%	12%	31%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	4%	5%	4%	5%	3%	4%
Citizen Voting Age Pop	Total	7,947	7,707	7,996	8,295	6,237	38,182
	% Hisp	43%	43%	60%	35%	75%	50%
	% NH White	51%	48%	36%	59%	20%	44%
	% NH Black	2%	0%	1%	1%	2%	1%
	% Asian/Pac.Isl.	3%	6%	3%	4%	2%	4%

Ideal population per District: 12,867

Constitutional & Federal Voting Rights Act Considerations

14th Amendment Equal Protection; *Baker v. Carr* **(1962) 369 U.S. 186;** *Reynolds v. Sims* **(1964) 377 U.S. 533;** *Avery v. Midland County* **(1968) 390 U.S. 474: Voting Rights Act of 1965 as amended in 1982 (52 U.S.C. § 10301);**

Equal Protection Principle: Electoral districts must be roughly equal in population – "one person, one vote"

VRA Section 2 "results test" prohibits any voting practice that has a discriminatory effect, whether or not enacted or administered for the purpose of discriminating, including drawing electoral districts that dilute the votes of protected racial or language minorities.

- "**Packing**" -- concentrating protected classes in districts to dilute voting power for representation in elected body in proportion to population
- "**Cracking**" – dividing protected classes between districts so as to frustrate *opportunity* for electoral success within any district

No "racial gerrymandering" - May not prioritize racial considerations over traditional redistricting principles, which include compactness, contiguity, and respect for political subdivisions or communities defined by actual shared interests.

No *right* to election equal to proportion in population.

Neighborhoods/Communities of Interest

Neighborhoods

1. **What is your neighborhood?**

2. **What are its geographic boundaries?**

In the absence of public testimony, planning records and other similar documents may provide definition.

Communities of Interest

1. **What defines your community?**

2. **Would this community benefit from being "included within a single district for purposes of its effective and fair representation"?**

Communities of Interest may not include relationships with political parties, incumbents, or political candidates.

The Maps:
December 14, 2021, Public Hearing

- **Public drafts maps:** 6
- **Compliant maps:** 7
- **Noncompliant maps:** 4
- **Board advanced maps from November 23 hearing:** 3
  - **NDC2 NDC Prepared Map**
  - **d83953 Staff Draft Alternative Map**
  - **d86223 (d83953a) Staff Draft Alternative revised to keep all of San Juan Oaks development area in District 4**

Alternative Map: NDC2
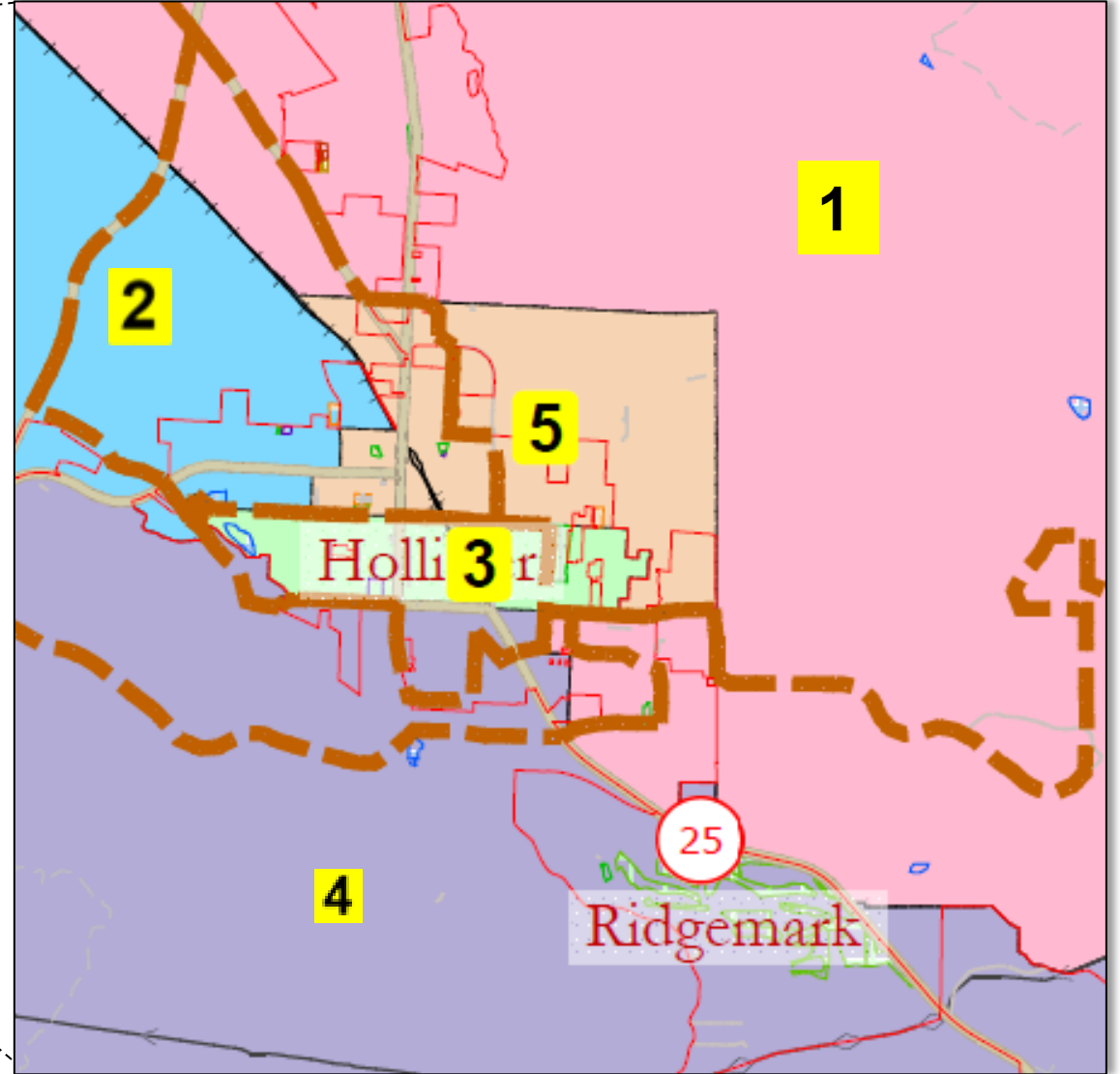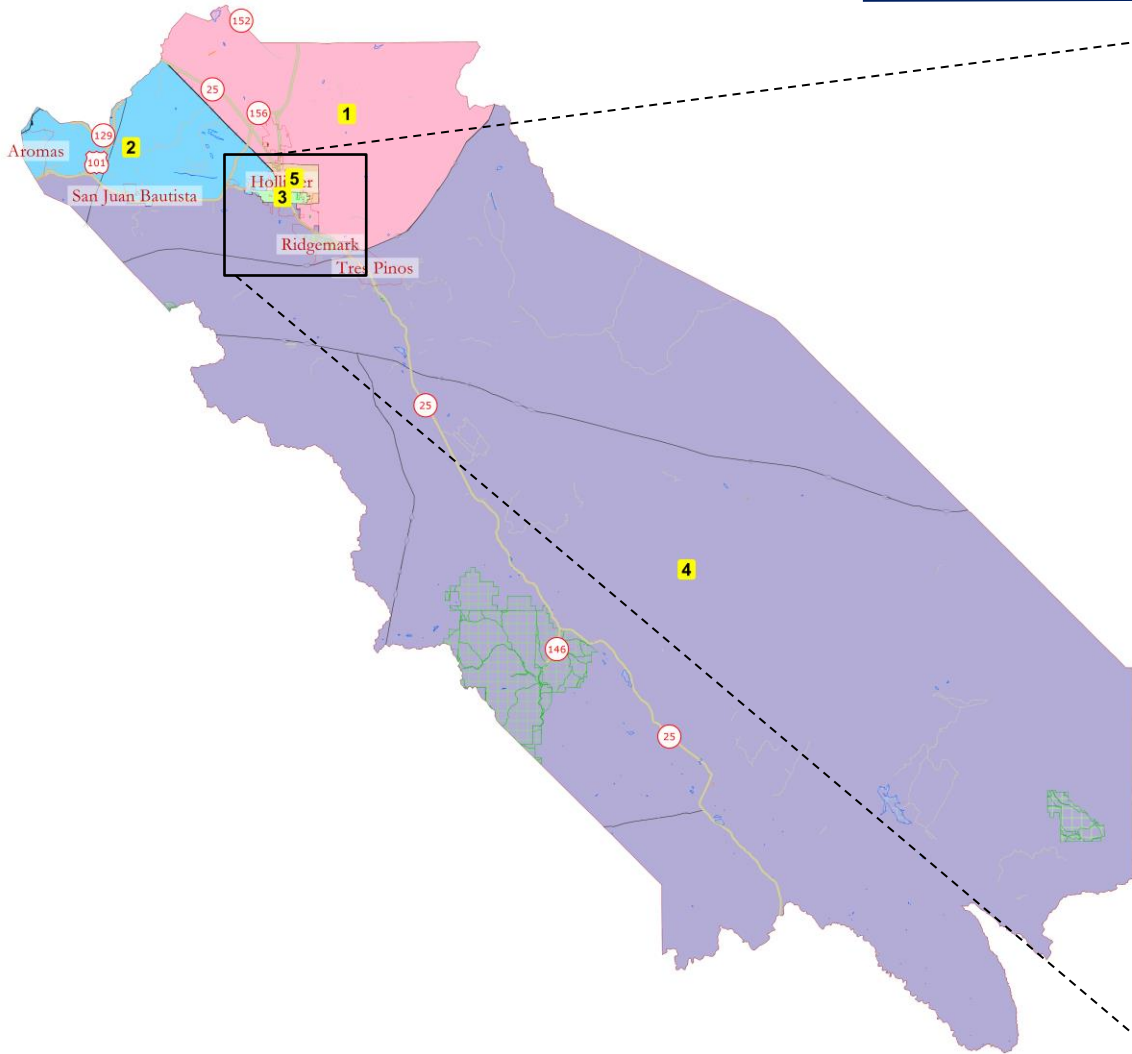
Max. population deviation = 7.03%

Alternative Map: NDC2

NDC2			1	2	3	4	5	Total
District			1	2	3	4	5	Total
		Total Pop	13,333	12,871	12,506	13,198	12,429	64,337
		Deviation from ideal	466	4	-361	331	-438	904
		% Deviation	3.62%	0.03%	-2.81%	2.57%	-3.40%	7.03%
Total Pop		% Hisp	53.5%	70%	71%	43%	69%	61%
		% NH White	38%	22%	23%	46%	23%	31%
		% NH Black	1%	1%	1%	1%	1%	1%
		% Asian-American	5%	4%	3%	6%	4%	4%
Citizen Voting Age Pop		Total	7,974	7,209	7,439	8,635	6,925	38,182
		% Hisp	40%	59%	61%	34%	60%	50%
		% NH White	52%	35%	36%	58%	34%	44%
		% NH Black	1%	1%	1%	1%	2%	1%
		% Asian/Pac.Isl.	4%	4%	2%	6%	3%	4%
Voter Registration (Nov 2020)		Total	7,666	6,403	6,354	8,424	6,729	35,576
		% Latino est.	42%	58%	59%	33%	59%	49%
		% Spanish-Surnamed	39%	53%	54%	30%	54%	45%
		% Asian-Surnamed	2%	2%	1%	2%	1%	2%
		% Filipino-Surnamed	1%	2%	2%	2%	2%	2%
		% NH White est.	56%	42%	42%	63%	40%	50%
		% NH Black	1%	1%	1%	1%	2%	1%

Staff draft alternative d83953
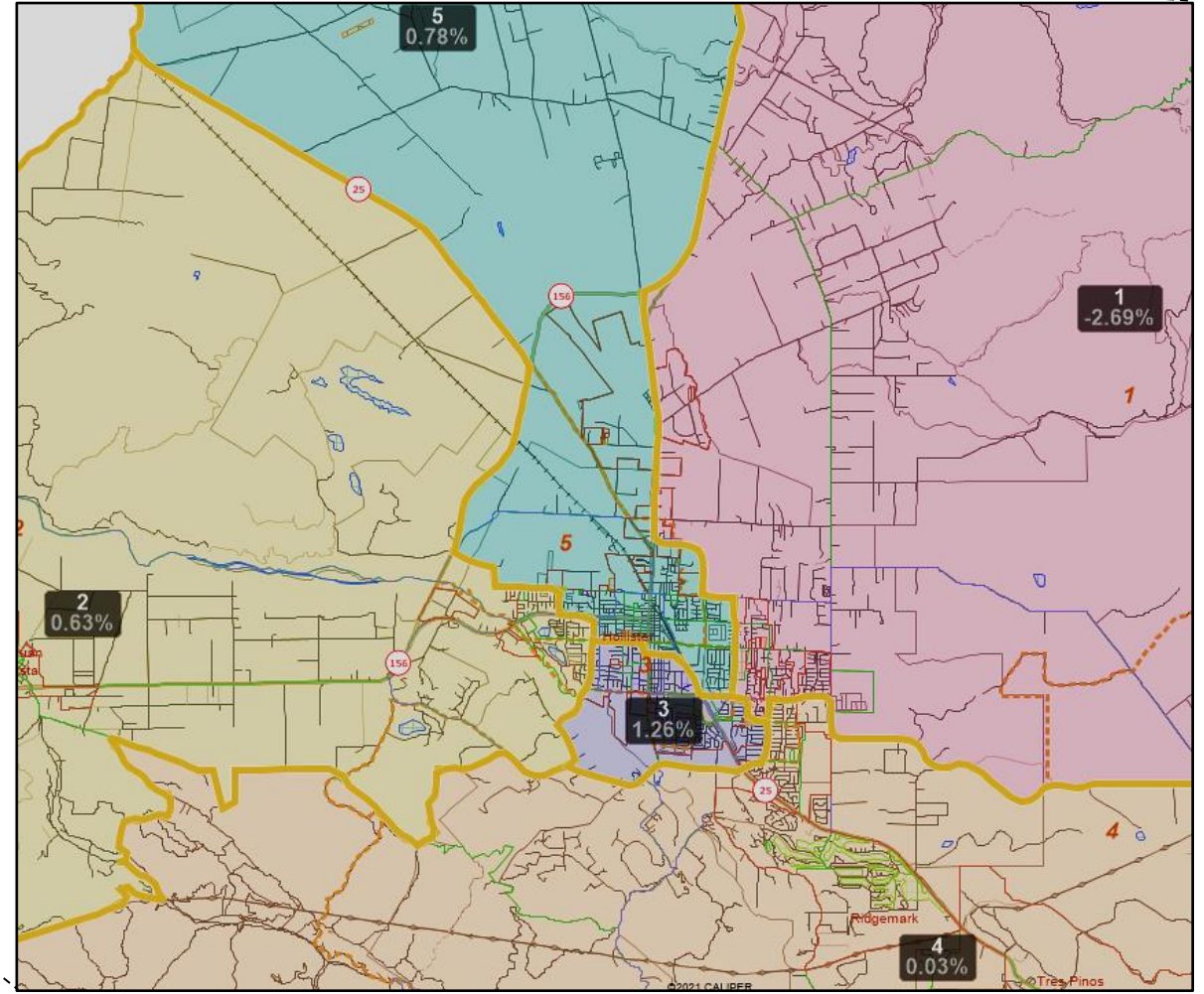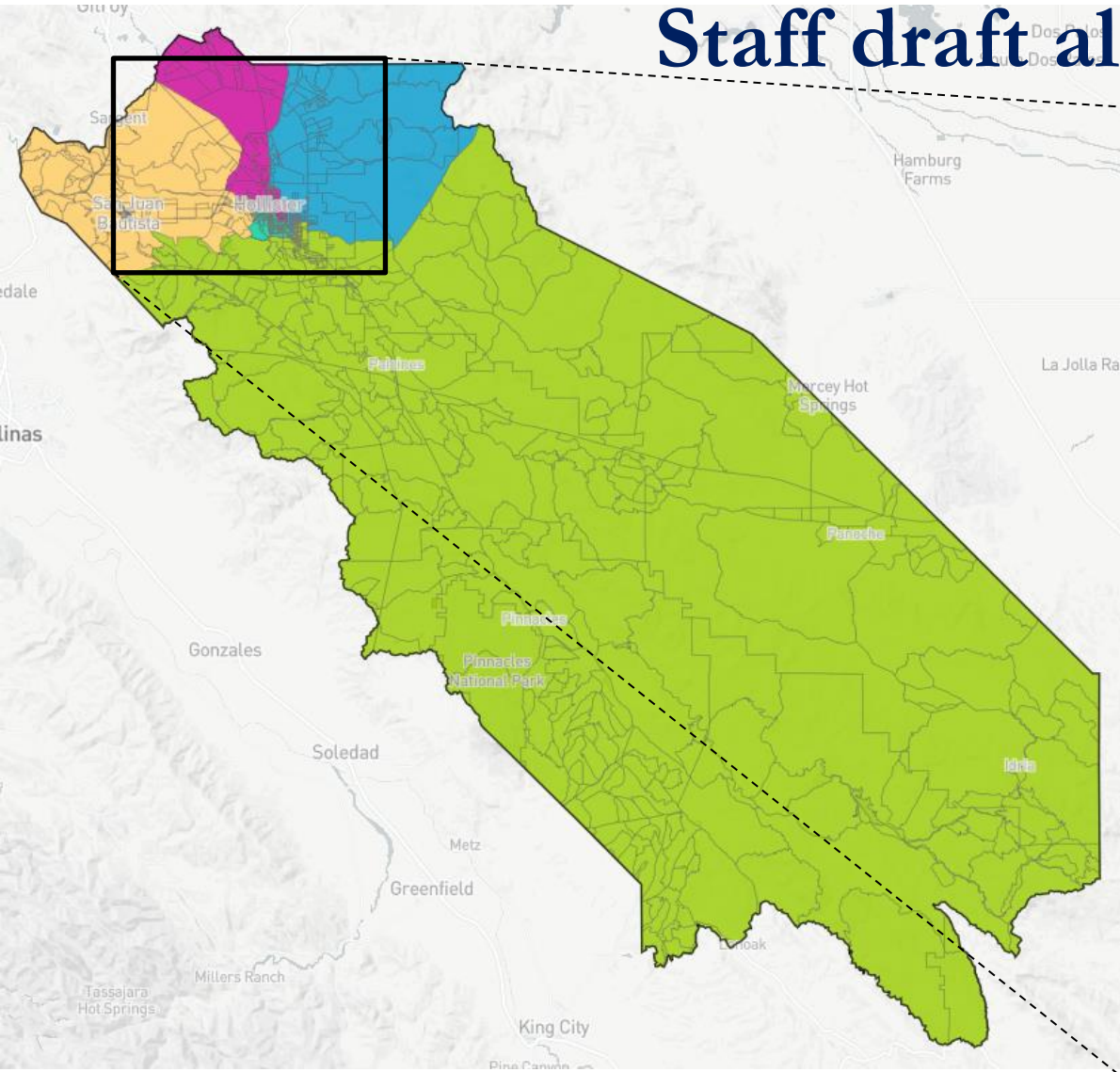
Max. population deviation = 3.95%

Staff Draft Alternative d83953

	d83953						
District		1	2	3	4	5	Total
	Total Pop	12,521	12,948	13,029	12,871	12,968	64,337
	Deviation from ideal	-346	81	162	4	101	508
	% Deviation	-2.69%	0.63%	1.26%	0.03%	0.78%	3.95%
Total Pop	% Hisp	55.0%	66%	66%	45%	73%	61%
	% NH White	38%	27%	26%	46%	19%	31%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	4%	4%	4%	5%	4%	4%
Citizen Voting Age Pop	Total	6,974	7,508	7,598	8,822	7,281	38,182
	% Hisp	41%	52%	57%	35%	67%	50%
	% NH White	53%	41%	36%	59%	28%	44%
	% NH Black	2%	1%	1%	1%	1%	1%
	% Asian/Pac.Isl.	3%	5%	3%	5%	3%	4%
Voter Registration (Nov 2020)	Total	7,319	6,488	6,691	8,387	6,691	35,576
	% Latino est.	44%	51%	55%	34%	64%	49%
	% Spanish-Surnamed	40%	47%	51%	32%	59%	45%
	% Asian-Surnamed	1%	2%	2%	2%	2%	2%
	% Filipino-Surnamed	1%	2%	2%	2%	2%	2%
	% NH White est.	55%	48%	43%	63%	35%	50%
	% NH Black	2%	1%	1%	1%	1%	1%

Modified staff alternative d86223 (d83953a)
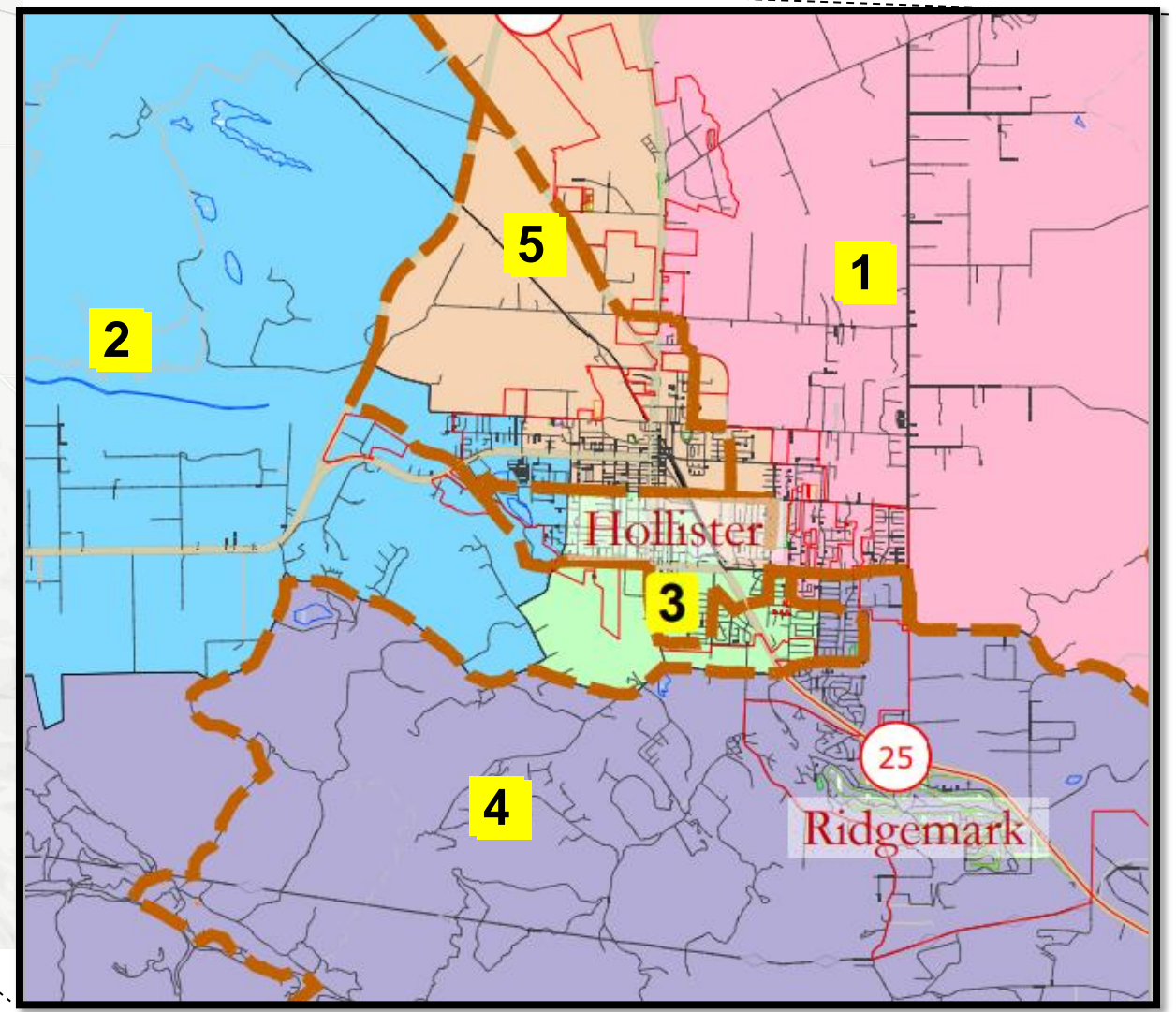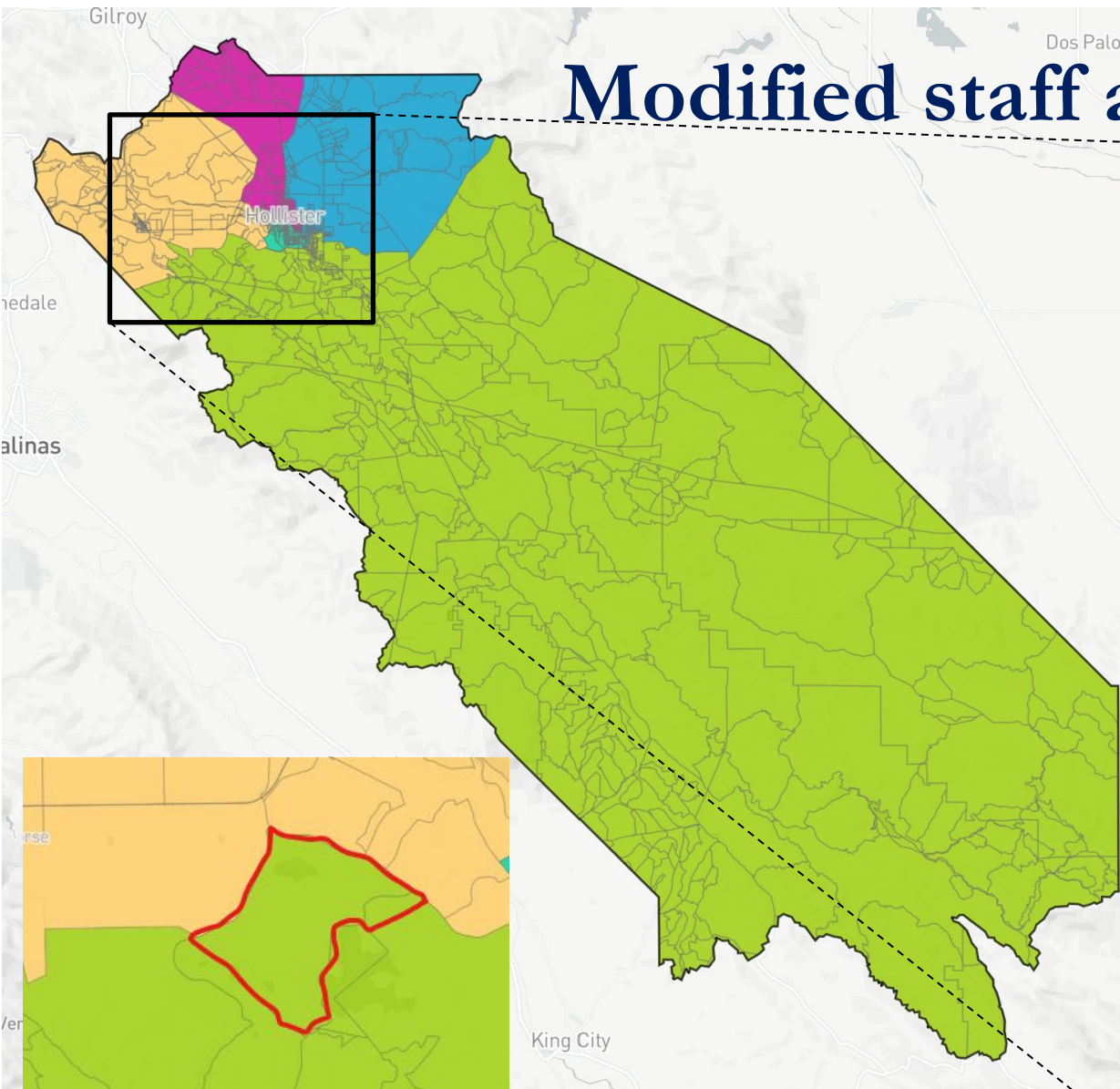
Max. population deviation = 3.95%

Modified Staff Draft Alternative d86223 (d83953a)

d86223 (d83953a)							
District		1	2	3	4	5	Total
	Total Pop	12,521	12,917	13,029	12,902	12,968	64,337
	Deviation from ideal	-346	50	162	35	101	508
	% Deviation	-2.69%	0.39%	1.26%	0.27%	0.78%	3.95%
Total Pop	% Hisp	55.0%	66%	66%	45%	73%	61%
	% NH White	38%	27%	26%	46%	19%	31%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	4%	4%	4%	5%	4%	4%
Citizen Voting Age Pop	Total	6,974	7,496	7,598	8,833	7,281	38,182
	% Hisp	41%	52%	57%	35%	67%	50%
	% NH White	53%	41%	36%	59%	28%	44%
	% NH Black	2%	1%	1%	1%	1%	1%
	% Asian/Pac.Isl.	3%	5%	3%	5%	3%	4%
Voter Registration (Nov 2020)	Total	7,319	6,473	6,691	8,402	6,691	35,576
	% Latino est.	44%	51%	55%	34%	64%	49%
	% Spanish-Surnamed	40%	47%	51%	32%	59%	45%
	% Asian-Surnamed	1%	2%	2%	2%	2%	2%
	% Filipino-Surnamed	1%	2%	2%	2%	2%	2%
	% NH White est.	55%	48%	43%	63%	35%	50%
	% NH Black	2%	1%	1%	1%	1%	1%

Revised Staff Draft Alternative Map: d83953a continuity with existing district boundaries (black lines)
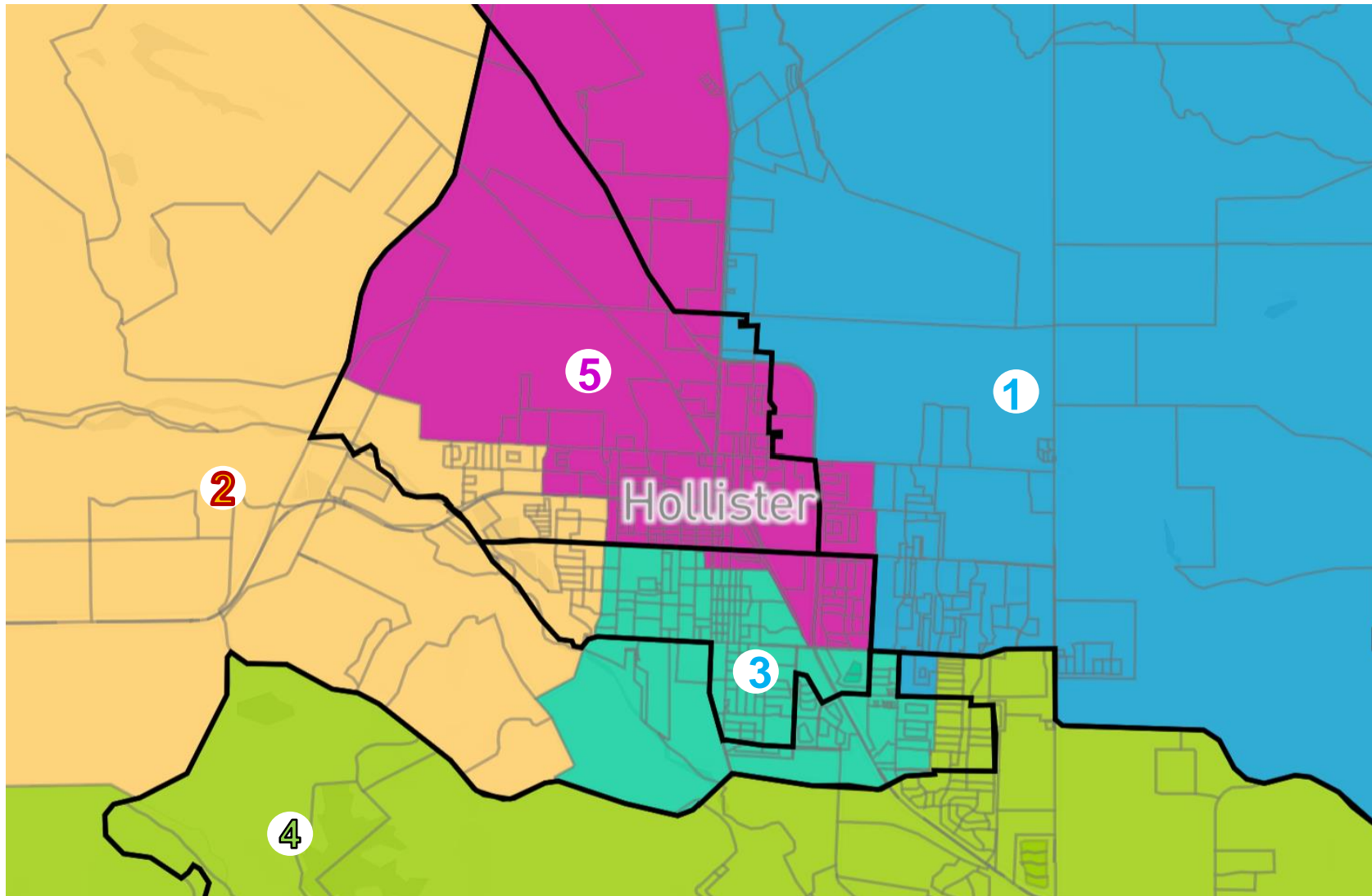
Public Hearing/Action

Adopt supervisorial district boundaries and map on December 14 in consideration of:

- Equal population (<10% deviation)
- Complies with Voting Rights Act
- No racial / language gerrymandering
- Contiguous
- Undivided neighborhoods – communities of interest
- Integrity of Cities & CDPs (e.g. Aromas, Ridgmark, Tres Pinos, etc.) respected
- Easily identifiable boundaries (roads, natural barriers, etc.)
- Compact
- Preserves core of existing districts